## UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF OHIO

CHRISTOPHER S. BARKSDALE,	) CASE NO. 1:13 CV 2504
Plaintiff,	) JUDGE DAN AARON POLSTER
v. STATE OF OHIO DEPARTMENT OF JOBS AND FAMILY SERVICES, et al.,	) ) ) MEMORANDUM OF OPINION ) AND ORDER )
Defendants.	) )

On November 12, 2013, plaintiff *pro se* Christopher S. Barksdale filed this *in forma pauperis* action under 42 U.S.C. §§ 1983, 1985, 1986 and 1988 against the State of Ohio Department of Jobs and Family Services and the Ohio Unemployment Compensation Review Commission. The complaint, which seeks monetary relief, asserts claims under the Equal Protection and Due Process Clauses against defendants specifically as state government entities; plaintiff claims his unemployment benefits were wrongfully terminated, and that defendants violated his right against self-incrimination. For the reasons stated below, this action is dismissed pursuant to 28 U.S.C. § 1915(e).

Although *pro se* pleadings are liberally construed, *Boag v. MacDougall*, 454 U.S. 364, 365 (1982) (per curiam); *Haines v. Kerner*, 404 U.S. 519, 520 (1972), the district court is required to dismiss an action under 28 U.S.C. § 1915(e) if it fails to state a claim upon which relief can be granted, or if it lacks an arguable basis in law or fact. <sup>1</sup> *Neitzke v. Williams*, 490 U.S. 319 (1989);

A claim may be dismissed *sua sponte*, without prior notice to the plaintiff and without service of process on the defendant, if the court explicitly states that it is invoking section 1915(e) [formerly 28 U.S.C. § 1915(d)] and is dismissing the claim for one of the reasons (continued...)

Lawler v. Marshall, 898 F.2d 1196 (6th Cir. 1990); Sistrunk v. City of Strongsville, 99 F.3d 194, 197 (6th Cir. 1996).

A cause of action fails to state a claim upon which relief my be granted when it lacks "plausibility in the complaint." *Bell At. Corp. V. Twombly*, 550 U.S. 544, 564 (2007). A pleading must contain a "short and plain statement of the claim showing that the pleader is entitled to relief." *Ashcroft v. Iqbal*, 556 U.S. 662, 677-78 (2009). The factual allegations in the pleading must be sufficient to raise the right to relief above the speculative level on the assumption that all the allegations in the complaint are true. *Twombly*, 550 U.S. at 555. The plaintiff is not required to include detailed factual allegations, but must provide more than "an unadorned, the-defendant-unlawfully-harmed-me accusation." *Iqbal*, 556 U.S. at 678 (2009). A pleading that offers legal conclusions or a simple recitation of the elements of a cause of action will not meet this pleading standard. *Id.* In reviewing the complaint, the court must construe the pleading in the light most favorable to the laintiff. *Brand v. Motley*, 526 F.3d 921, 924 (6th Cir. 2008).

Principles requiring generous construction of *pro se* pleadings are not without limits, however. *See Wells v. Brown*, 891 F.2d 591, 594 (6th Cir. 1989); *Beaudett v. City of Hampton*, 775 F.2d 1274, 1277 (4th Cir. 1985). A complaint must contain either direct or inferential allegations respecting all the material elements of some viable legal theory to satisfy federal notice pleading requirements. *See Schied v. Fanny Farmer Candy Shops, Inc.*, 859 F.2d 434, 437 (6th Cir. 1988). District courts are not required to conjure up questions never squarely presented to them or to construct full blown claims from sentence fragments. *Beaudett*, 775 F.2d at 1278. To do so would "require ...[the courts] to explore exhaustively all potential claims of a *pro se* plaintiff, ... [and] would...transform the district court from its legitimate advisory role to the improper role of an advocate seeking out the strongest arguments and most successful strategies for a party." *Id*.

<sup>(...</sup>continued)

set forth in the statute. *McGore v. Wrigglesworth*, 114 F.3d 601, 608-09 (6th Cir. 1997); *Spruytte v. Walters*, 753 F.2d 498, 500 (6th Cir. 1985), *cert. denied*, 474 U.S. 1054 (1986); *Harris v. Johnson*, 784 F.2d 222, 224 (6th Cir. 1986); *Brooks v. Seiter*, 779 F.2d 1177, 1179 (6th Cir. 1985).

In Parratt v. Taylor, 451 U.S. 527, 535 (1981), the Supreme Court stated that "the initial

inquiry [in a section 1983 action] must focus on whether the two essential elements ... are present:

(1) whether the conduct complained of was committed by a person acting under color of state law;

and (2) whether this conduct deprived a person of rights, privileges, or immunities secured by the

Constitution or laws of the United States."

Plaintiff does not meet the threshold requirement in *Parratt*, as States are not "persons"

subject to suit under 42 U.S.C. § 1983. Will v. Michigan Dept. of State Police, 491 U.S. 58 (1989).

Accordingly, this action is dismissed under section 1915(e). Further, the court certifies, pursuant

to 28 U.S.C. § 1915(a)(3), that an appeal from this decision could not be taken in good faith.

IT IS SO ORDERED.

/s/Dan Aaron Polster 12/3/13

DAN AARON POLSTER

UNITED STATES DISTRICT JUDGE

3